



NASET's Educating Children with Severe Disabilities Series

Residential Placement Options for Individuals with Severe Disabilities

Part III

EVALUATING RESIDENTIAL PROGRAMS

There is no substitute for firsthand observation. When you and the parents have organized your list of potential residential programs, the parents (and you, if possible) should make appointments to visit each one. Do not hesitate to ask the following questions:

- What are the entry requirements?
- How many people live at the particular residence?
- Is there a waiting list?
- How long is the waiting list?
- What is the staffing pattern?
- What other services are provided at this residence?
- What are the expectations for activities outside the residence?
- Can the resident go to a day program?
- Can the resident have a part-time or weekend job?
- What will the costs be for the specific services provided by this residence?
- How is the personal money of the resident monitored?
- Are family visits encouraged?
- What kinds of household chores will the resident be responsible for?

- Are leisure activities part of the resident's program?

Making a Residence Accessible

Whether one is building an accessible home or modifying an existing residence, the cost can be prohibitive. A home equity or other bank loan may be one financing alternative. Depending upon one's circumstances and the nature of the disability, assistance may also be obtained through medical insurance, medical and social services, income support, or vocational services from any of a number of different resources. Consumer-oriented disability organizations and rehabilitation facilities may also provide information resources on funding assistance available in the local community.

Housing Subsidies

Section 8 Housing

Section 8 refers to rent subsidy payments by the government to allow an individual to secure decent, safe, and sanitary housing in private accommodations. The income limitations for eligibility are determined by information from the local housing authorities. This program comes under the U.S. Department of Housing and Urban Development (HUD). The specific steps required in applying for rental assistance are:

1. An application must be completed and filed with the local housing authority.
2. Eligibility is then determined, based on the intended type of occupancy (elderly or disabled) and income.
3. It is up to the parent or the young person to find suitable housing on the open market.
4. This housing must be inspected by the local housing authority and meet demanding quality standards.
5. Once the housing has passed inspection, it must be determined if the landlord is interested in participating in Section 8 housing.
6. If it is determined that rent and utilities do not exceed the fair market rent, and the landlord is in agreement, the housing may be leased.

Section 202 Housing

Section 202 refers to a program that provides direct loans for the construction of housing for three specific populations:

- individuals with developmental disabilities
- those with chronic mental illness
- those with physical disabilities

These funds are intended for the construction of group facilities for those with disabilities. Parents can get further information on this subsidy from their local housing authority.

Overview of Respite Care

Over the years, there has been a growing awareness that adjustment to the special needs of a child influences all family members. This awareness has generated interest and has led to the development of support services for families to assist them throughout the lifelong adjustment process. Within the diversity of family support services, respite care consistently has been identified by families as a priority need (Cohen & Warren, 1985).

The following was written by a parent of a child with a chronic illness.

“Of the first six months of my child’s life, three and a half months were spent in the hospital. We lived in a world of intensive care, with cardiac monitors, oxygen tents, tubes in every orifice and IV’s in every extremity of my daughter’s body.

“The weeks my daughter was home were completely taken up with her care: two hours to get a meal in her, so for six hours a day I was feeding her; up many nights holding her so she could sleep on my shoulder so that she could breathe if she had a respiratory infection. Respiratory infections were frequent because of her disabilities, and many nights my husband and I would have to get our older child up, take him to our neighbor’s house and take my daughter to the hospital where she could have oxygen if her breathing got too labored. After getting her admitted, we would go back home, and get up again the next morning to get our son off to school and to return to the hospital. This after being awakened in the middle of the night with a phone call from the hospital saying that they were transferring her to intensive care so she could be watched more closely.

“Did we need respite? You bet we did! This was important particularly with a disabled and medically fragile child who needed expert care.

“During that time, either my husband or I always had to be with our daughter while the other ran to the grocery, the bank, the pediatrician for the individual’s health care needs, or just to sleep for a few hours. Our friends disappeared from our lives, and our relatives lived far away. The world of normal family life in which family members live, work, and play together and take joy in each other’s accomplishments, activities, and outings vanished.

“Our daughter had major surgery scheduled at six months and she would be hospitalized for at least 10 days. I approached my daughter’s doctors with our family’s need for a rest. Would they and the nurse’s care for her for seven days while our family went away? We wouldn’t leave for three days after surgery to make sure she was on the road to recovery. We felt safe leaving her in their hands, and we could truly relax.

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“The week that our family stayed at the beach was the most wonderful gift during those six months. It was truly a blessing, not only for us but for our daughter, for it gave us the opportunity to stand outside the situation and view it from a distance. It enabled us to review what had gone on before, to put things into perspective, to think and plan. We were also physically restored, and we were able to go on with much more strength for the next 12 months caring for our daughter. Respite care was unavailable 11 years ago when we needed to cope with the challenges my daughter presented to our family. I had to make it happen.”

All parents need a break now and then, to have time for themselves away from the responsibilities of caring for their children. This is true for families of children with disabilities or chronic health care needs too, only for these families it may be more difficult to arrange.

While respite may be a new word for some people, it is not a new phenomenon; it emerged in the late 1960's with the deinstitutionalization movement. One of the most important principles of this movement was the belief that the best place to care for a child with special needs is in the child's home and community. Families with a child who has a disability or chronic illness know the commitment and intensity of care necessary for their children. The level of dedication and care becomes part of daily life, part of the family routine, but this same commitment can make stress routine too. Parents can become accustomed to having no time for themselves. According to Salisbury and Intagliata (1986), “the need of families for support in general and for respite care in particular has emerged as one of the most important issues to be addressed in the 1980's by policymakers, service providers, and researchers in the field of developmental disabilities,” (p. xiii).

Respite care is an essential part of the overall support that families may need to keep their child with a disability or chronic illness at home. United Cerebral Palsy Associations, Inc. (UCPA) defines respite care as “a system of temporary supports for families of developmentally disabled individuals which provides the family with relief. “Temporary” may mean anything from an hour to three months. It may also mean “periodically or on a regular basis.” It can be provided in the client's home or in a variety of out-of-home settings,” (Warren and Dickman, 1981, p. 3). Respite services are intended to provide assistance to the family, and to prevent “burnout” and family disintegration. Since not all families have the same needs, respite care should always be geared to individual family needs by identifying the type of respite needed and matching the need to the services currently available, or using this information to develop services where none exist. Once identified, it is also important for families to have ready access to that type of respite, in an affordable form.

Regardless of the type of respite program utilized, the emphasis should be on orienting services toward the entire family. The birth of a child with a disability or the discovery that a child has a disability or chronic illness is obviously a difficult time for the entire family, including siblings, grandparents and other relatives. Families need to adjust to major changes in their daily lifestyles and in their dreams. Extended family and friends will also need to adjust to these changes. These changes will take planning and time. We are accustomed to typical family life; a child with a significant disability or chronic illness is not typical.

Therefore, plans for an untypical lifestyle call for creativity and flexibility. It is also important to bear in mind that the child will change as he or she grows and develops into an individual with his or her own personality and ideas.

Many families will find these changes difficult to handle. Many communities may be limited in their resources or in their interest in meeting the special needs such families present. These combined factors can leave the immediate family with the full-time care of their child and can lead to feelings of isolation from other family members, friends, and community activities, religious and social functions. Even performing the basic necessities of daily life, such as grocery shopping or carpooling, can become difficult to impossible.

It is obvious to anyone who has lived this life that respite care becomes a vital service—a necessity, not a luxury. Parents, of course, are clearly the experts about the need and importance of respite care. Just as families differ, so will the necessity for respite care. Basically, however, all families require some relaxation, diversion, and the security of knowing that their children are safe and happy. The most difficult problem for the family with a child who has a disability is finding the quality of care and expertise the child needs.

As one parent put it, “Families need an uncomplicated, easily accessible means of arranging respite care to suit their wants and needs. When a potential pleasure becomes more trouble than it’s worth, then I give it up. I always measure the event against the complications involved in making it happen. Time off is no relaxation if I spend the entire time worrying if the kids are OK. I can’t enjoy myself if I think they are unhappy, and certainly I can’t relax if I’m not confident about the reliability of the person watching my children. I think many professionals are under the misconception that time away from the cares of rearing a child with a disability is what I need to maintain my sanity. I need much more than time—I need the security that comes from knowing that the person I’ve left my son with is as capable as I am of providing for his needs. You simply can’t relax and enjoy yourself and worry at the same time. It’s peace of mind I need—not just time.”

Benefits of Respite Care

In addition to providing direct relief, respite has added benefits for families, including:

- **Relaxation:** Respite gives families peace of mind, helps them relax, and renews their humor and their energy
- **Enjoyment:** Respite allows families to enjoy favorite pastimes and pursue new activities
- **Stability:** Respite improves the family’s ability to cope with daily responsibilities and maintain stability during crisis
- **Preservation:** Respite helps preserve the family unit and lessens the pressures that might lead to institutionalization, divorce, neglect and child abuse
- **Involvement:** Respite allows families to become involved in community activities and to feel less isolated
- **Time Off:** Respite allows families to take that needed vacation, spend time together and time alone

- **Enrichment:** Respite makes it possible for family members to establish individual identities and enrich their own growth and development.

Often, we hear the question, “Who takes care of the caretakers?” Caretakers can include not only parents, but also brothers and sisters, grandparents, and extended family and friends. Respite gives caretakers the opportunity to have a rest, to take care of personal matters, to enjoy some leisure time, and occasionally to be relieved of the constant need to care for a child with a disability or chronic illness.

The child or youth with disabilities also benefits from respite care, gaining the opportunity to build new relationships and to move toward independence. In many families, it is common for children to attend day care or after-school care, interact with peers and adults outside the family, and stay with a child care provider while their parents enjoy an evening out. Respite provides these same opportunities for children with special needs.

For older individuals with a disability, respite can assist in building skills needed for independent living. Since the most appropriate living situation for many adults with a disability is in a group home or other supported environment, out-of-home respite care can enable families to test this option, explore community resources and prepare themselves and their family member with a disability for this change.

States and communities are recognizing that respite care also benefits them. On average, the costs for respite services are 65 to 70 percent less than the costs of maintaining people in institutions (Salisbury and Intagliata, 1986). The cost-effectiveness of respite services allows scarce tax dollars to be used for additional community-based services. During the previous decade, over 30 states passed legislation for in-home family support services, including respite care, using either direct services or voucher systems (Agosta and Bradley, 1985).

With the 1986 passage of the Children’s Justice Act (Public Law 99-401) and its amendment, the Children’s with Disabilities Temporary Care Reauthorization Act (P.L. 101-127), respite care has gained support at the Federal level. This legislation authorized funding to states to develop and implement affordable respite care programs and crisis nurseries. Unfortunately, while this Federal funding provides relief for some families, access and affordability continue to be issues for many families in need. As Brill (1994) observes: Families soon discovered that the law fell short of providing national guidelines for respite care. Every state dispensed different versions of the services, and individual agencies devised their own criteria for length of time and funding allotments. (p. 49)

Thus, in spite of the availability of government funding in some areas, many respite care programs must charge for their services. This practice reduces expenses for providers and makes it possible to serve more families. However, charging for respite services can limit their availability to those families who can afford the fees (Cohen and Warren, 1985).

For children and youth with disabilities, their families and communities, and Federal, state and local governments, the benefits of respite care are enormous. However, the need for maintaining and expanding the levels of available respite services is tremendous.

Respite Care Suggestions for Parents

Parents deciding to leave their child who has special needs in the care of someone else, either in or outside their home, may experience a variety of hesitations. They can have feelings of guilt, anxiety, even a sense of loss of control.

Jeanne Borfritz-Mescon (1988) suggests that a number of fears and concerns are common to parents in this situation: that the child may not get as much attention, or that the care may not be as good; that something may be missed; that the caretaker or staff may not be able to comfort their child, and that he or she might be left crying. The anxiety resulting from these very normal and real concerns or fears can in fact cause parents to believe that respite is just not worth it.

It is important that a parent becomes comfortable with his/her decision and develop the trust critical to maintaining the peace of mind necessary for relaxation and enjoyment. One way to accomplish this goal is to help parents begin to think about respite care and whether their family, and their child with special needs would benefit from it. The following suggestions may help.

How to Tell if a Family Could Benefit from Respite Care

If parents are considering respite care they need to ask themselves the following questions:

1. Is finding temporary care for the child a problem?
2. Is it important that the parents enjoy an evening alone together, or with friends, without the children?
3. If they had appropriate care for their child with special needs, would they use the time for a special activity with their other children?
4. Do they think that they would be a better parent if they had a break now and then?
5. Are they concerned that in the event of a family emergency there is no one with whom they would feel secure about leaving their child?
6. Would they feel comfortable going to a trained and reputable respite provider to arrange for care for their child?

If you they answered “Yes” to several of these questions, they and their family could benefit from respite care and should investigate the resources in their community.

Many agencies and organizations have information on respite care services. (For a referral, contact the National Respite Locator Service, operated by the ARC National Resource Center: 1-800-773-5433). In general, assist parents in seeking out groups or professionals who work with children their child's age. For example, if their child is in preschool, have them contact the school and discuss the need for respite care with the staff. If there is a parent group associated with their school, or if there is a local parent group concerned with children who have needs similar to their child's, have the parent ask them. If the child is an adolescent, suggest to the parents that they talk to the staff at his or her school or, again, identify parent groups in the area with needs similar to theirs.

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The following list presents some of the types of groups parents may want to contact in seeking services. Many will be listed in the telephone book. If they experience difficulty locating the organization in their community, often a state contact can be made. Examples include:

State and Local Government Agencies

State Department of Mental Retardation

State Developmental Disabilities Council

State Program for Children with Special Health Care Needs (formerly Crippled Children's Services)

Departments of Health and Human Services, or Social Services

Department of Mental Health

State and local Departments of Education

State Protection and Advocacy Agency

Also, state and local disability support groups and agencies may be helpful in assisting parents with respite care. Examples of these include:

The Arc

United Cerebral Palsy Associations, Inc.

Autism Society of America

Brain Injury Association

Mental Health Association and CASSP

Spina Bifida Association

National Easter Seal Society

Parent Training and Information Center

Parent-to-Parent

University Affiliated Program(s)

Community Services Board

YMCA/YWCA

Churches

What Parents Need to Know when Seeking Respite Care Services in their Community

Parents seeking respite care services in their community should ask themselves the following questions. The information will be helpful when contacting agencies in their local community about respite care (Bradley, 1988).

1. What kind of services do they need? (Long-term, short-term, or both? Why?)
2. Do they prefer services in their home, a cooperative, or in an outside setting? (This will depend on the type of service they need.)
3. Can they donate time to a cooperative, or is it better for them to obtain help from a respite agency?
4. Does this agency provide the types of service they need?
5. Is there a cost for the service?

6. Is the parent able to afford this service?
7. If they can't afford the service, are there funds available to assist them?
8. Who is responsible for the direct payment to the provider?
9. How are respite providers selected?
10. Are the providers trained?
11. How many hours of training have they had?
12. Do these providers have training in First Aid and CPR?
13. What other areas are covered in their training?
14. For out-of-home care, does anyone monitor the facility for safety and health measures?
15. Will they be able to have a prior meeting with the care provider?
16. Will they have an opportunity to provide written care instructions to the provider?
17. Will they have an opportunity to assist in training the provider with reference to their son's/daughter's needs?
18. What is the policy that covers emergency situations?
19. Will they have to carry additional insurance to cover the provider while he/she is in the home?
20. Is there a policy that deals with mismatches between providers and the family?
21. Can they request a specific care provider and have the same person with the child each time?
22. Will the respite care provider care for the other children too?

Conclusion

Just as in the school setting, where the policy fosters the least restrictive educational environment, it follows that the same philosophy should be encouraged in seeking out adult living arrangements. This least restrictive independent arrangement may require utilization of many agencies, support personnel, family, and so on. Everything should be done to attain an individual's personal least restrictive living arrangement.

Further, individuals with disabilities should be aware that funding may be available to assist in making residence adaptive to personal needs--ramps, modifications in doorways or bathrooms. As a special educator, you must teach parents to explore this option with their local center for independent living.

Caring for a child with disabilities or severe health problems can be a full-time job. It is easy for parents to become overwhelmed with the care needs of a child with a disability or chronic illness. Often, families who would not hesitate to call for relief from the constant care of their typical children hesitate to call for relief from the care of their child with a disability or special health care need. That is why respite, as the word implies, is truly an interval of rest. Respite can be a parent's answer to renewed energies and a new perspective. If respite care is not available in a parent's community, help them make it happen. The best advocate for the family and the child is the parent. However, as a special educator you can also play a role in facilitating such services by having an active knowledge of what is available. One of the most important goals to strive for is family unity and well-being. It is important to remember that a parent, too, can have the gift of time that respite care represents.